Kingdom of Bahrain
Ministry of Works

Project Management System
Service & Maintenance Projects Life Cycles
### Revision History

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Service and Maintenance Project Life Cycle and Gating Methodology

1.1 Overview
The process for the MoW Project Life Cycle and Gating Process for MoW Service and Maintenance Projects will be applied to all service and maintenance projects Managed by MoW Directorates, departments or groups including but not limited to projects falling within the following areas:

- Building Maintenance Directorate (Planned, Unplanned & Preventative Maintenance Projects)
- Sanitary Engineering Operations & Maintenance
- Roads Projects & Maintenance Directorate

The methodology consists of eight (8) phases and six (6) gate reviews with supporting documents customized to the requirements of MoW service and maintenance projects. It links a collection of logically related project activities culminating in the completion of a major deliverable.

The process includes the key activities which must be carried out in each phase, from project Origination through to close-out. It provides a series of outcomes or outputs associated with the activities at each phase. It is to be noted that only a high-level overview of the technical activities is outlined, as MoW management and staff are well acquainted with the details, which are documented in the Ministry’s manuals.

The gate review process will provide MoW stakeholders with a disciplined approach to the management of service and maintenance projects which focuses on quality of execution, effective product development, and use of a complete process to manage and deliver the service and maintenance product.

Appendix A illustrates the overall phases and gates. Appendix B contains detailed schematics of each of the phases.

1.1 Origination Phase:
The Origination Phase formally recognizes the existence of an initiative that may result in the development of a project. The initiative should be linked to the strategic business objectives of the Ministry. A MoW project begins with the identification of a need, problem or opportunity to be addressed by the Ministry, its departments or branches. Included in the Origination phase are the development of a high-level business case; identification of a Sponsor and a Business Developer; identification of key stakeholders; project classification, the application for funding the project; submission for financial or technical to the appropriate authorities. It concludes with a documented decision to proceed to the Initiation phase.
The development of a Business Case should include but not be limited to the following:

- Rationale/background for the project
- Identification of the strategic fit to MoW overall strategy/objectives
- High level assumptions, constraints and risks
- Preliminary budget estimate
- High level Schedule
- Dependencies
- Master Plan
- Key project stakeholders and project organization (governance) structure
- Project strategy or approach, which determines which phases, will be performed by MoW staff and which will be outsourced.

1.2 Initiation Phase:

The Initiation Phase starts with projects appointing a Project Manager to register and activate the project through PMO. The key activities in this phase are the further development of the business case, project charter and preliminary scope statement; a confirmation of project classification; assignment of project steering committee and site selection.

The business case is updated in this phase and approval for the appointment of the Project Manager must be obtained through the Project Steering Committee (PSC). The Project Manager would prepare the Project Charter. The Project Manager would then recommend a Core Project Team for the steering committee's approval. Based on the Project Charter, the Project Manager and the Project Core Team would prepare the Preliminary Scope Statement, the project approach or strategy, and project resourcing including funding, and submit to the steering committee's approval. The Project Steering Committee (PSC) must review and approve the business case, project charter, preliminary scope statement and project funding and resources for the project to proceed to the Planning Phase.

The project approach or strategy will identify which of the project remaining basic phases (Planning, and Implementation) will be conducted by the Ministry, and which are to be performed by outside parties, such as consultants and contractors. This will determine the placement of the Tender & Award Phases.

It concludes with the approval of Project Charter and Scope Statement by the Sponsor before proceeding to Planning Phase after the Phase 1 Gate Review.
1.3 Consultant Selection Phase:
The Consultant Selection Phase key activities are related to the execution of the MoW tendering procedures.

The tendering of a MoW contract is clearly articulated in the standard MoW Tendering procedure, which is governed by the Tender Law and is driven by the Tender Board policy, to which all government agencies must comply. The MoW has developed templates such as Prequalification (PQ) for contractors; Expression of Interest (EOI) for consultants and Request for Proposal (RFP) to which all MoW departments must comply. All projects must meet the requirements of this procedure in order for the tender to proceed. It requires the approval of the MoF and the Tender Board for the process to be executed and the tender awarded. The award of a contract provides the authorization for moving the project to the Implementation / Training Phase.

This phase concludes with the Sponsor/Project Steering Committee (PSC) reviewing and approving the contract awarded to the consultant, project funding and resources for the project to proceed to the Planning Phase through a Gate Review.

NOTE: For some projects, this phase may occur after the Planning Phase, i.e. completion of the Project Execution Plan is necessary before the appointment of an external consultant; or in cases where the project will be managed in-house, this phase may not be required at all.

1.4 Planning Phase:
The Planning Phase key activities are the development of the requirements of the MoW Project Execution Plan (PEP) which will be used to guide the execution of the project. The PEP details the business requirements, defines the project scope, and includes the work breakdown structure, schedule, project organization (governance) structure; change control process and management plans for risk, communications, cost, procurement and quality.

At this phase, the decision must be made whether or not to outsource the Construction/Implementation Phase of the project. If the decision is to outsource, then the process for tendering and awarding the contract must be undertaken.

This phase concludes with the Sponsor/Project Steering Committee (PSC)/Gate Review Committee assessing and approving the PEP, project funding and resources for the project to proceed to the Design & Analysis Phase.

1.5 Analysis & Design Phase:
The Analysis & Design phase addresses all the technical specifications related to the final product/deliverable including drawings and other design specifications. This is
unique to each project type and is dependent on the particular requirements of the project.

The key activities for the Analysis and Design phase may include the preparation of preliminary design, detailed designs, drawings and specifications; conduction of requisite surveys / assessments, prequalification process for contractors and products and manufacturers; acquisition of mandatory government permits to support the execution of the project; and development of performance and reliability requirements.

This phase concludes with the Sponsor/Project Steering Committee (PSC)/Gate Review Committee assessing and approving the implementation plan, contract and project funding and resources for the project to proceed to the Tender & Award (Procurement / Implementation) Phase.

1.6 Tender & Award Phase:
The Tender & Award Phase key activities are related to the execution of the MoW tender procedures.

The tendering of a MoW contract is clearly articulated in the standard MoW Tendering Policy, which is governed by the Tender Law and is driven by the Tender Board policy, to which all government agencies must comply. The MoW has developed templates such as Prequalification (PQ) for contractors; Expression of Interest (EOI) for consultants and Request for Proposal (RFP) to which all MoW departments must comply. All projects must meet the requirements of this process in order for the tender to proceed. It requires the approval of the MoF and the Tender Board for the process to be executed and the tender awarded. The award of a contract provides the authorization for moving the project to the Construction / Implementation Phase.

The Sponsor/Project Steering Committee (PSC)/Gate Review Committee assessing and approving the procurement/implementation plan, contract, contract funding and resources for the project to proceed to the Construction / Implementation Phase.

1.7 Implementation Phase:
The Implementation Phase provides an outline of the activities to be completed for the successful execution of a service and maintenance project. The key activities are monitoring, control and reporting on all aspects of the project performance. These include the management of change requests, cost, schedule quality, risks, issues, and contract administration. It also includes the preparation of operation and maintenance manuals to support transition to the client and the ongoing operation of the deliverable beyond the project close-out.
This phase may also require testing, which includes a thorough and systematic testing of the product to assure the client or system owner that the project meets the required standards.

Controlled introduction of project deliverables would typically begin in this phase, and would be completed in the Closeout Phase. It is to be noted that this phase should also include the creation of a continuous improvement system to support the business process.

The Implementation Phase concludes with the completion of the project deliverables; issuance of Practical Completion Certificate and User’s formal acceptance of the project deliverables and their transition to the Client before proceeding to the Close-out Phase. This phase concludes with the Sponsor/Project Steering Committee (PSC)/Gate Review Committee assessing and accepting the project deliverables for the project to proceed to the Closeout Phase.

1.8 Closeout Phase:
The Close-out Phase key activities are the completion of any outstanding items. These activities include but are not limited to final inspection, finalising training and coaching, O & M Manuals, as-built-drawings and the issuance of Final Certificate. It includes the contract close-out activities, the formal documentation of lessons learnt, releasing project resources and the archiving of project information. It must also include transfer of completed assets to the responsible Service & Maintenance Unit.

1.9 Gates
The gates are decision points where designated project leaders (project steering committee, sponsor, or other MoW executive committee) decide whether the project proceeds, is cancelled / deferred or requires rework. Two key questions are addressed:

1) is the project planned sufficiently enough to proceed to the end of the next phase with a high probability of success? and

2) is the project still aligned with the business case goals and on track to their achievement?

Each gate allows for verification of a sound action plan for the next and remaining phases; permits the management team to determine whether the project should proceed to the next phase and guides the project team to the actions required should there be a ‘GO’ or ‘NO GO decision. The decision at each gate is documented and filed.
Appendix A - MoW Service and Maintenance Life Cycle and Gate Process Schematic

MoW Service & Maintenance Project Life Cycle and Gating

Gate 1

Key Outcomes
- High Level Business Case Completed
- Approved Project List with Budget
- Project Sponsor Identified
- Project Classification
- Application to MoF for budget

Rework, cancel or defer the project idea.

Gate 2

Key Outcomes
- Business Case Updated
- MoF Approval Received
- Financial & Technical Approvals Obtained (if Required)
- Project Charter Approved
- Preliminary Project Scope Statement Approved
- Project Steering Committee Appointed
- Project Manager Assigned
- Confirm Project Classification

Rework, cancel or defer the project idea.

Gate 3

Key Outcomes
- MoW Tendering Procedure Implemented
- Evaluation & Selection of Contenders
- Contract awarded to Consultant
- Project Execution Plan Approved
- Project Budgeting and Funding Approved
- Project Organization Defined
- Roles & Responsibilities Agreed
- Project Staffing Confirmed
- Project Classification Confirmed
- Project Audit Plan Defined
- Technical Surveys Completed
- Utilities Planning Completed

Rework, cancel or defer the project idea.

Gate 4

Key Outcomes
- Design, Drawings & Specifications Approved
- Performance Specifications Completed
- Pre-Tender Documents Approved
- Bills of Quantities Produced
- Permits/Approvals Received
- Approval Signature Matrix
- Work Order Authorization
- Contract awarded to Consultant
- Tender Board Approval of Contractor Selection
- Contract Awarded
- Implementation Plan Approved
- Order to Commence & Site Possession Issued
- MoW Tendering Procedure Implemented
- Cost Statement Completed
- O & M Manual Completed
- As-built Drawings Completed
- Inspection, Testing & Commissioning Completed
- Training & Coaching Conducted
- User Acceptance Certificate Issued
- Project Deliverables / Work Order Completed
- Work Completion form Signed
- Project Completion Report Issued
- Final Completion Certificate Issued
- Sponsor and Client Sign-off
- Financial & Administrative Closure of the Project
- Project Documentation Archived
- Project Transferred to Client

Rework, cancel or defer the project idea.

Gate 5

Key Outcomes
- Project Deliverables / Work Order Completed
- Work Completion form Signed
- Project Completion Report Issued
- Final Completion Certificate Issued
- Sponsor and Client Sign-off
- Financial & Administrative Closure of the Project
- Project Documentation Archived
- Project Transferred to Client

Rework, cancel or defer the project idea.

Gate 6

Key Outcomes
- Project Deliverables / Work Order Completed
- Work Completion form Signed
- Project Completion Report Issued
- Final Completion Certificate Issued
- Sponsor and Client Sign-off
- Financial & Administrative Closure of the Project
- Project Documentation Archived
- Project Transferred to Client

Resolve discrepancies.
Appendix B – MoW Service and Maintenance Life Cycle Phases

MoW Service & Maintenance Project Life Cycle and Gating

Phase 0

Key Outcomes
- High level Business Case completed
- Approved Project List with Budget
- Project Classified
- Project Sponsor Identified
- Application to MoF for budget

Key Activities
- Initial Project Classification
- Prepare Business Case
- Appoint the Project Sponsor
- Approved Project List with Budget
- Application to MoF for budget

Yes

Project Activated?

Rework, cancel or defer the project idea

No
MoW Service & Maintenance Project Life Cycle and Gating

Phase 1

Gate 1

Key Outcomes

- Business Case Updated
- MoF Approval Received
- Financial & Technical Approvals Obtained (if Required)
- Project Charter Approved
- Preliminary Project Scope Statement Approved
- Project Steering Committee Appointed
- Project Manager Assigned
- Confirm Project Classification

Key Activities

- Project Classified
- Update Business Case
- Obtain Financial & Technical Approvals as Required
- Appoint the Project Steering Committee
- Develop Project Charter
- Develop Preliminary Scope Statement

Reference: PMO-WI-014
Rev: 1
Date of Impl: 18-Oct-10
MoW Service & Maintenance Project Life Cycle and Gating

Phase 2

Gate 2

Contract Awarded?

No

Yes

Rework, cancel or defer proposed project

Phase 3 Planning

Key Outcomes

- MoW Tendering Procedure Implemented
- Evaluation & Selection of Contenders
- Contract awarded to Consultant

NOTE: For some projects, this phase may occur after the Planning Phase or may not be required at all.

Key Activities

- Execute MoW Consultant Tender Procedure
- Administration of Tendering Procedure
- Prequalification Consultants
- Prepare Tender Report / Request for Approval
- Develop RFP / Tender Documents
- Performance Bond Received
- Award Contract
MoW Service & Maintenance Project Life Cycle and Gating

Phase 3

Gate 3

Project Execution Plan Approved?

Yes

Phase 4

Analysis & Design

No

Rework, cancel or defer the project idea

Key Outcomes
- Project Execution Plan Approved
- Project Budgeting and Funding Approved
- Project Organization Defined
- Roles & Responsibilities Agreed
- Project Staffing Confirmed
- Project Audit Plan Defined
- Technical Surveys Completed
- Utilities Planning Completed

Key Activities
Consolidated Project Execution Plan
- Define Project Scope
- Prepare Work Breakdown Structure
- Prepare Organization Breakdown Structure
- Prepare Project Schedule
- Prepare Human Resources Management Plan
- Prepare Risk Management Plan
- Develop Project Cost Estimate & Cost Management Plan
- Prepare Project Communications Plan
- Prepare Project Quality Management Plan
- Prepare Project Audit Plan
- Prepare Project Procurement Management Plan/Tender Requirements
- Conduct Technical Surveys
- Utilities Planning
- O&M Manual Requirements Details

Reference: PMO-WI-014
Rev: 1
Date of Impl: 18-Oct-10
MoW Service & Maintenance Project Life Cycle and Gating

Phase 4

Gate 4

Key Outcomes

- Design, Drawings & Specifications Approved
- Performance Specifications Completed
- Pre-Tender Documents Approved
- Bills of Quantities Produced
- Permits / Approvals Received
- Work Order Authorization Issued

Key Activities

- Prepare Design and Specifications
- Develop Performance Reliability Specifications
- Conduct Required Surveys / Assessments
- Obtain Relevant Permits / Approvals
- Prepare the Bills of Quantities (Budget Cost Estimate)
- Obtain MoF / CED Approval
- Conduct Prequalification Process for Contractors
- Conduct Prequalification Process for Products and Manufacturers
- Issue Work Order Authorization
- Prepare Work Methodologies
MoW Service & Maintenance Project Life Cycle and Gating

Phase 5

Gate 5

Contract Awarded?

Phase 5
Tender & Award

Yes

No

Phase 6
Implementation

Key Outcomes

- MoW Tendering Procedure Implemented
- Tender Board Approval of Contractor Selection
- Contract Awarded
- Implementation Plan Approved
- Order to Commence & Site Possession Issued

Key Activities

- Execute MoW Tender Procurement Requirements / Procedures
- Administration of Tendering Procedure
- Prepare Tender Report / Request for Approval
- Develop RFP/Tender Documents
- Tender Evaluation and Selection
- Issue Letter of Intent
- Award Contract
- Sign Agreement
- Order to Commence & Site Possession
- Contractor Cash-Flow & Work Schedule

Tender Invitation Form
Tender Analysis Report
Implementation Plan
Tender Award Approval Form
Contract
Letter of Intent

Rework, cancel or defer proposed project
MoW Service & Maintenance Project Life Cycle and Gating

Phase 6

Gate 6

Yes

Project Deliverables Completed?

No

Key Outcomes

- Project Deliverables / Work Order Completed
- Cost Statement Completed
- O & M Manual Completed
- As-built Drawings Completed
- Inspection, Testing & Commissioning Completed
- Training & Coaching Conducted
- User Acceptance Certificate Issued

Key Activities

- Execute Implementation Plan
- Project Performance Reporting
- Manage Change Requests
- Track Project Schedule
- Track Project Cost
- Procurement Management
- Quality Assurance & Control
- Method Statement of doing work
- Manage Risks
- Manage Issues
- Contract Administration
- Manage Organizational Change
- Coordinate with Utilities
- Interim Inspection & Testing
- Final Testing & Commissioning
- Conduct Quantity Survey / Assessment Studies
- Conduct Training & Coaching
- Produce / Update O & M Manuals, & As Built Drawings & Technical Information
- Issue User Acceptance Certificate & Declaration
- Plan Transition to O&M
MOWH Service & Maintenance Project Life Cycle and Gating
Phase 7

Key Outcomes

- Project Deliverables Completed and Accepted
- Work Completion form Signed
- Project Completion Report Issued
- Final Completion Certificate Issued
- Sponsor and Client Sign-off
- Financial & Administrative Closure of the Project
- Project Documentation Archived
- Project Transferred to Client

Key Activities

- Complete Project Evaluation Report
- Hanover O&M Manuals, & AS-built Drawings & technical information
- Conduct Final Inspection
- Issue Joint Inspection Certificate
- Release Final Payment
- Handover to Operations & Maintenance
- Complete Snags and Outstanding Items List
- Finalize Training & Coaching
- Issue Project Completion Report
- Commit to Defects Liability Period
- Complete Project Closeout Checklist
- Conduct Post Implementation Review
- Document Project Lessons Learnt
- Release Resources
- Settle Contractor Claims