Kingdom of Bahrain  Ministry of Works

Project Management System – Procedures
Construction Projects

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0. Introduction

This document defines the process flow required for each phase of the Construction Project Life Cycle as outlined and discussed in documents:

- PMS Generic Life Cycles
- PMS Gate Governance
- PMS Project Classification
- PMS PM Directive
- PMS - Guidelines: Construction.

Each section provides an overview of the project life cycle phase, the associated inputs / outputs and process flow.
I. Origination Phase

Overview

The Origination Phase formally recognizes the existence of an initiative that may result in the development of a project. The initiative should be linked to the strategic business objectives of the Ministry. A MoW project begins with the identification of a need, problem or opportunity to be addressed by the Ministry, its departments or branches. Included in the Origination phase are the development of a high-level business case; identification of a Sponsor and a Business Developer; identification of key stakeholders; project classification, the application for funding the project; submission for financial or technical to the appropriate authorities. It concludes with a documented decision to proceed to the Initiation phase.

The development of a Business Case should include but not be limited to the following:

- Rationale/background for the project
- Identification of the strategic fit to MoW overall strategy/objectives
- High level assumptions, constraints and risks
- Preliminary budget estimate
- Schedule
- Dependencies
- Master Plan
- Key project stakeholders and project organization (governance) structure
- Project strategy or approach, which determines which phases, will be performed by MoW staff and which will be outsourced.

Inputs

Inputs:

- Historical information etc.
- Overall Funding for the initiatives Identified
- Approved PPM List of works generated from Initiative List
Outputs

Outputs:
- Project Sponsor Appointed
- Approved Project Requirements/initial Business Case
- Other Supporting Documents
- Application to MoF for budget

Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Business Developer to complete the Initiation Phase.

2. Initiation Phase

Overview

The Initiation Process formally commits the performing organization to activate the project. The Initiation Phase defines the project objectives and produces the Project Charter, Preliminary Scope Statement and updated Business Case.

The inputs to the initiation process include elements of general management processes such as the initial product description, the respective business case, the performing organization’s strategic plan, historical information regarding previous projects, previous project plans and actual results and preliminary constraints and assumptions.

This process ends when the Sponsor approves the project charter, preliminary scope, release of resources (core team) and project funding through a Gate Review to begin the next phase - Planning.

Inputs

- Project Sponsor Appointed
- Approved Project Requirements/initial Business Case
- Other Supporting Documents and historical information etc.
- Overall Project Funding Identified
Outputs

- Project Steering Committee Appointed
- Project Manager Assigned
- An updated Business Case
- Financial & Technical Approvals as required
- Confirm Project Classification
- Approved Project Charter
- Approved Preliminary Scope Statement
- Approved Funding for the next Phase

Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Initiation Phase.
3. Planning Phase

Overview

The Planning Phase produces a comprehensive Project Execution Plan (PEP) which identifies the tasks necessary to produce required products / services. It provides plans for managing all aspects of the project including scope, time, cost, quality, resources, communication, risk and procurement. The planning phase acknowledges that requirements and conditions may change as the project proceeds and includes development of project change control procedures to manage the changes.

This phase ends when the Sponsor/Steering Committee/Gate Review Committee approves the Project Execution Plan and project funding to begin the next phase - Tender & Award (Consulting).

Inputs

- Financial & Technical Approvals as required
- Approved Project Charter
- Approved Preliminary Scope Statement
- Approved updated Business Case

Outputs

- Approved Project Budgeting and Funding
- Defined Project Organization
- Agreed upon Roles & Responsibilities
- Confirmed Project Staffing
- Confirmed Project Classification
- Completed Technical Surveys
- Completed Utilities Planning
- Defined Project Audit Plan
- Approved Project Execution Plan
- Approved Funding for the next Phase
Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Planning Phase.

4. Consultant Selection Phase

Overview

The Consultant Selection Phase performs the processes related to the execution of the MoW tendering procedures.

The tendering of a MoW contract is clearly articulated in the standard MoW Tendering procedure, which is governed by the Tender Law and is driven by the Tender Board policy, to which all government agencies must comply.

One of the key interim outputs during this phase is the Request for Proposal (RFP). This is a critical document in that it captures the technical, commercial, and legal aspects of the project. This document would form the basis for the final agreement between the Ministry and the Vendor, which is the main output of this phase.

All projects must meet the requirements of this procedure in order for the tender to proceed. The project requires the approval of the Tender Board for the tender process to be executed and the tender awarded.

This phase ends when the Sponsor/Steering Committee/Gate Review Committee approves the awarding of the contract and funding to begin the next phase - Design & Analysis.
**Inputs**

- Approved Project Budgeting and Funding
- Defined Project Organization
- Agreed upon Roles & Responsibilities
- Confirmed Project Staffing
- Confirmed Project Classification
- Completed Technical Surveys
- Completed Utilities Planning
- Defined Project Audit Plan
- Approved Project Execution Plan

**Outputs**

- Contract awarded to consultant
- Approved Funding for the next Phase

**Process Flow**

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Tender & Award (Consulting) Phase.

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### 5. Analysis & Design Phase

**Overview**

The Analysis & Design Phase utilizes the MoW processes to ensure a cost effective design which satisfies all requirements. In this phase alternate solution strategies are identified and evaluated. An analysis of the strategies is completed to select the best solution approach based on explicit criteria and a recommendation made.

This phase ends when the Sponsor/Steering Committee/Gate Review committee approves design specifications and project funding to begin the next phase - Tender & Award (Procurement / Implementation).

**Inputs**

- Contract awarded to Consultant
  - Or
- Outputs from Planning Phase
Outputs

- Bills of Quantities Produced
- Permits / Approvals Received
- Way-leave Obtained
- Approved Design Drawings
- Approved Performance & Specifications
- Approved Funding for the next Phase

Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Design & Analysis Phase.
6. Tender & Award Phase

Overview

The Tender & Award Phase performs the processes related to the execution of the MoW tendering procedures.

The tendering of a MoW contract is clearly articulated in the standard MoW Tendering procedure, which is governed by the Tender Law and is driven by the Tender Board policy, to which all government agencies must comply.

All projects must meet the requirements of this procedure in order for the tender to proceed. The project requires the approval of the Tender Board for the tender process to be executed and the tender awarded.

This phase ends when the Sponsor/Steering Committee/Gate Review Committee approves the awarding of the contract and funding to begin the next phase - Construction/Implementation.

NOTE: This phase is not required for Class “C” Projects

Inputs

- Approved Bills of Quantities
- Permits / Approvals Received
- Wayleave Obtained
- Approved Design Drawings
- Approved Performance & Specifications
- Work Order Authorization Issued

Outputs

- Implementation Plan Approved
- Contract awarded to contractor
- Approved Funding for the next Phase

Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Tender & Award (Procurement/Implementation) Phase.
7. Implementation Phase

Overview

The Implementation Phase carry out the Project Execution Plan. The activities, outlined in the plan for definition, design, development and deployment of the required products/services, as well as to manage the project and provide required project outputs, are performed.

Project status reports are produced and distributed on a regular basis to all stakeholders, including team members, Sponsors, and Project Steering Committee.

This phase ensures the project is progressing as planned. It applies quality assurance techniques to ensure product deliverables meet the specifications outlined in the quality management plan and introduces corrective action to eliminate unsatisfactory performance.

This phase provides effective change management for all aspects of the project including overall change control, scope change control, schedule control, cost control, quality control, and risk response control.

This phase ends when the Sponsor/Steering Committee/Gate Review Committee approves the completion of the deliverables and project funding to begin the next phase - Close-out.

Inputs

- Implementation Plan Approved
- Contract awarded to contractor
Outputs

- Completed Cost Statement
- Completed O & M Manual
- Completed As-built Drawings
- Training & Coaching Conducted
- Completed Inspection, Testing & Commissioning
- User Acceptance Certificate Issued
- Completed Project Deliverables / Work Order
- Approved Funding for the next Phase

Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Construction / Implementation Phase.

8. Close-out Phase

Overview

The Close-out Phase documents the final outcomes of the project both in terms of product delivery and project management delivery. Products and/or services are delivered, project actual results are reported, project contracts are closed and project lessons learnt are finalised and documented.

It is the responsibility of the Project Manager to ensure the tasks which extend beyond the project close-out are formally handed over to the relevant authority, the Director or Owner. The task includes but is not limited to the Administration of the Warranty Period.
Inputs

- Completed Cost Statement
- Completed O & M Manual
- Completed As-built Drawings
- Training & Coaching Conducted
- Completed Inspection, Testing & Commissioning
- User Acceptance Certificate Issued
- Completed Project Deliverables / Work Order

Outputs

- Formal handover of continuing tasks
- Completed and Accepted Project Deliverables
- Project Completion Report Issued
- Final Completion Certificate Issued
- Contract Close-out
- Sponsor and Client Sign-off
- Retention money released and project finances closed
- Lessons Learnt Documented
- Warranty Administration Role assigned
- Project Documentation Archived
- Project Transferred to Client
- Lesson Learnt finalised.

Process Flow

The schematic in Appendix A illustrates the processes and flow of the processes and templates for use by the Project Team to complete the Close-out Phase.
9. APPENDIX A

Phase 0 – Origination Phase

- **SPS**
  - Input

- **Business As Usual**
  - Initiatives continue

- **PMO**
  - Input
  - Create IDEA
  - Input to PPM (Strategic Alignment)
  - Business Case Required
  - Potential Project?
    - Yes: Input to PPM (Project Data)
    - No: Identify List of Initiatives
  - Identify Business Case Team
  - Develop Business Case
    - Schedule Budget
    - Risks
    - Reactivation
    - Dependencies
    - Master Plan
  - Identify Sponsor And Project Manager
  - Identify Projects List Budget
  - Ask Budget
  - Prepare Activation Form
    - Activation Form
  - Approve List with budget figures (validation process)
  - Activate Project
    - EDMS Project Folder (Copy DM to Origination folder)
    - To INITIATION Phase

- **Directorate**
  - Input
  - Setup EDMS IDEA Folder (DIM)
  - Identify List of Initiatives
  - Initiative List

- **Business Developer**
  - Input
  - Identify Business Case Team
  - Develop Business Case
  - Schedule Budget
  - Risks
  - Reactivation
  - Dependencies
  - Master Plan

- **CED**
  - Input
  - Obtain Budget Approval

- **FRD**
  - Input
  - MOF
Phase 3 – CONSULTANT SELECTION - Construction Projects

- C.3.1 Prepare Prequalification Documents
  - MWH Template
- C.3.2 Administer Prequalification Procedures
- C.3.3 Obtain Tender Board / MoF Approval to Issue Tender
- C.3.4 Prepare Tender Documents
  - MWH Template
- C.3.5 Establish Evaluation Criteria
  - MWH Template
- C.3.6 Administer Tender Procedure
- C.3.7 Produce Tender Evaluation Report with Recommendation
  - MWH Template
- C.3.8 Obtain Tender Board / MoF Approval to Award Contract
- C.3.9 Issue Letter of Award
- C.3.10 Sign Contract
- C.3.11 Submit Cash Flow & Work Schedule
- Gate 3 - Contract Signed?

- NO: Rework, Cancel or Delay
- YES: To Phase 4 DESIGN & ANALYSIS

Project Manager
Consultant / Contractor Representative (CCR)
Phase 4- DESIGN & ANALYSIS - Construction Projects

C.4.1 Conduct Survey / Assessment Studies

C.4.2 Review Master Plan / MWH Template

C.4.3 Obtain Client Input throughout phase

C.4.4 Prepare Design & Performance Specifications

C.4.5 Prepare Bills of Quantities

C.4.6 Conduct Required Surveys / Assessments

C.4.7 Obtain relevant permits / approvals

C.4.8 Obtain Wayleave

C.4.9 Obtain Client Approval on Design

C.4.10 Issue Work Order Authorization

Input to all above activities

Gate 4 Design Specification Approved?

Rework, Cancel or Date

NO

YES

Input

To Phase 5 TENDER & AWARD (Procurement / Implementation)

NO

YES

From Phase 3 TENDER & AWARD (Consulting)

MWH Template

MWH Template

MWH Template

MWH Template

MWH Template

MWH Template
Phase 5 – TENDER & AWARD - Construction Projects

- C.5.1 Prepare Prequalification Documents
- C.5.2 Administer Prequalification Procedures
- C.5.3 Obtain Tender Board / MoF Approval to Issue Tender
- C.5.4 Prepare Tender Documents
- C.5.5 Establish Evaluation Criteria
- C.5.6 Administer Tender Procedure
- C.5.7 Produce Tender Evaluation Report with Recommendation
- C.5.8 Obtain Tender Board / MoF Approval to Award Contract
- C.5.9 Issue Letter of Award
- C.5.10 Sign Contract
- C.5.11 Submit Cash Flow & Work Schedule

Input

From Phase 4 PLANNING
Phase 6 – IMPLEMENTATION - Construction Projects

- C.6.1 Track Project Schedule
- C.6.2 Track Project Cost
- C.6.3 Review method statements for doing work
- C.6.4 Manage Contract Administration
- C.6.5 Manage Organizational Change
- C.6.6 Monitor & Control Issues & Risks
- C.6.7 Quality Assurance & Quality Control procedures
- C.6.8 Conduct Training & Coaching
- C.6.9 Conduct Interim Inspection & Testing
- C.6.10 Conduct Final Testing & Commissioning
- C.6.11 Transition to O&M
- C.6.12 Issue User Acceptance Certificate & Declaration
- C.6.13 Produce / Update O&M Manuals, As Built Drawings & Technical Information
- C.6.14 Coordinate with Utilities
- C.6.15 Evaluate Work Executed

Input to all above activities

From Phase 5 TENDER & AWARD (Procurement / Implementation)

Gate 6 Project Deliverables Completed? YES

Rework, Cancel or Defer NO

To Phase 7 Close-out
Phase 7 – CLOSE-OUT - Construction Projects

- C.7.1 Finalize Training & Coaching
- C.7.2 Complete Snags & Outstanding Items List
- C.7.3 Conduct Joint Inspection
- C.7.4 Conduct & Document Lessons Learnt session
- C.7.5 Prepare Project Completion Report
- C.7.6 Assign Warranty Administration Role
- C.7.7 Archive Project Documentation
- C.7.8 Release Resources
- C.7.9 Complete Project Close-out Checklist
- C.7.10 Handover
  - O&M Manuals
  - AS Built Drawings
  - Technical Information
- C.7.11 Issue Practical Completion Certificate
- C.7.12 Issue Final Completion Certificate
- C.7.13 Settle Contractor Claims
- C.7.14 Prepare Final Account document
- C.7.15 Close-out Contract
- C.7.16 Update project financials
- C.7.17 Issue Project Completion Report
- C.7.18 Close Project & Transfer to Client
- C.7.19 Issue Practical Completion Certificate
- C.7.20 Prepare Final Account document
- C.7.21 Close-out Contract
- C.7.22 Update project financials
- C.7.23 Close Project & Transfer to Client

From Phase 6 CONSTRUCTION / IMPLEMENTATION

Input to all above activities